

(\$ in thousands)

Project Title	Rank	Fund	Project Requests for State Funds			Gov's Rec	Gov's Planning Estimates	
			2022	2024	2026	2022	2024	2026
BCA Southern Minnesota Regional Office and Laboratory	1	GO	39,200	0	0	39,200	0	0
BCA Maryland Building Improvements	2	GO	5,000	0	0	5,000	0	0
Minnesota State Patrol and Department of Public Safety Headquarters Predesign	3	GO	600	0	0	0	0	0
BCA Bemidji Regional Office and Laboratory Expansion	4	GO	0	36,064	0	0	0	0
<b>Total Project Requests</b>			44,800	36,064	0	44,200	0	0
<b>General Obligation Bonds (GO) Total</b>			44,800	36,064	0	44,200	0	0

### AT A GLANCE

- Workforce: Department of Public Safety (DPS) has approximately 2,200 employees
- DPS' operational divisions include:
  - Alcohol and Gambling Enforcement Division (AGED)
  - Bureau of Criminal Apprehension (BCA)
  - Driver and Vehicle Servicers (DVS)
  - Emergency Communications Networks (ECN)
  - Homeland Security and Emergency Management (HSEM)
  - Minnesota State Patrol (MSP)
  - Office of Justice Programs (OJP)
  - Office of Traffic Safety (OTS)
  - The Office of Pipeline Safety (OPS)
  - State Fire Marshal Division (SFM)
  - Minnesota Board of Firefighter Training and Education (MBFTE)
- DPS serves every resident of the state as well as numerous public safety, governmental, and non-profit organizations in the state.

### PURPOSE

The Department of Public Safety's (DPS) mission is serving all communities to build a safer Minnesota. DPS works to protect residents through activities that promote and support prevention, preparedness, response, recovery, education, and enforcement. This is accomplished with a focus on saving lives, providing efficient and effective services, maintaining public trust, and developing strong partnerships.

### STRATEGIES

DPS fulfills its mission of serving all communities to build a safer Minnesota through the following strategies:

#### Children and Families

- We enhance safety for children and families through programs that focus on school and fire safety, teen driving and domestic violence prevention.
- DPS supports the Missing and Murdered African American Women Task Force as it develops solutions to reduce and end violence against African American women and girls.
- DPS supports the mission and work of the Missing and Murdered Indigenous Relatives Office dedicated to ending violence against Indigenous people throughout Minnesota.
- DPS works to reduce ethnic and racial disparities and ensure protections for youth in Minnesota's Juvenile Justice System, as well working with local partners to improve outcomes for youth, through DPS' Youth Justice Office.
- DPS works to increase awareness of the needs of homeless children and families due to domestic violence.
- The Minnesota School Safety Center and the State Fire Marshal support and assist administrators, faculty, and staff to help keep our children safe at school.
- The Bureau of Criminal Apprehension (BCA) commands the Minnesota Internet Crimes Against Children (ICAC) Task Force which includes law enforcement agencies throughout Minnesota to investigate and prosecute those who exploit children on the internet. The Minnesota Internet Crime Task Force also includes forensic and investigative components, training and technical assistance, victim services and community education including educating parents and children about potential online risks.

## Thriving Communities

- To help communities thrive, DPS offers programs that focus on traffic safety such as the Towards Zero Deaths initiative and car seat safety education and provides access to crime victim services and violence prevention programs. We continuously improve efficiencies within Driver and Vehicle Services (DVS) to provide a streamlined ID/DL application process, DL exams, and customer services.
- Through the Homeland Security and Emergency Management (HSEM) division, DPS helps communities prepare for and recover from disasters.
- The Minnesota Working Group on Police-Involved Deadly Force Encounters was created to inform and develop statewide strategies to prevent, reduce, and better respond to police-involved deadly force encounters.
- The BCA conducts background checks conducted for the safety and wellbeing of children, the elderly and individuals with disabilities
- The BCA supports local law enforcement agencies by offering specialized investigative services, forensic science analysis, and electronic tools to assist in preventing and solving crime.

## Inclusion and Equity

- To promote equity and inclusion, DPS prioritizes public engagement to inform the way we deliver services. Some recent examples include:
  - The DVS Community Advisors Group helped recruit women and people of color for dozens of customer-facing positions that were filled over the last year. Additionally, their input helped to shape a hiring fair with weekend interviews in a community center in order to make the process more welcoming and to demonstrate the DVS commitment to changing the status quo.
  - The Office of Justice Programs (OJP) conducted grant information workshops with communities affected by violence in advance of violence prevention grant opportunities.
  - DPS has joined and hosted a number of listening sessions and town halls to receive community perspective and feedback about police-involved deadly force encounters, enforcement of social distancing and COVID19 response measures, DPS services that impact immigration and refugee communities, partnerships with interfaith communities, and crime victim services.
- DPS prioritizes language accessibility in our communications with communities and is developing public safety campaigns and communications that are visually and contextually inclusive and representative of Minnesota's diversity.
- DPS utilizes Diversity & Inclusion staff to provide intercultural support and education internally to increase DPS' internal cultural competency to match our increased public engagement efforts.

## Fiscal Accountability and Measurable Results

- To ensure fiscal accountability and measurable results, DPS conducts an annual risk assessment.
- Financial management training is provided to grantees who are then held to high standards to ensure proper use of state and federal dollars.
- All projects have measurable milestones and detailed budgets. For example, MNDRIVE, the vehicle services technology platform, was successfully launched in FY 2020 on time and within scope and budget.

## Minnesota's Environment

- To protect Minnesota's environment, DPS actively participates in statewide sustainability workgroups.
- DPS has taken steps to reduce paper and added electric and fuel-efficient vehicles, while retaining performance needs for law enforcement.
- DPS supports climate adaptation efforts by providing federal funds for projects to protect communities and the environment from the effects of a changing climate.

By leveraging the expertise of our diverse workforce, the Department of Public Safety improves the lives of Minnesotans by engaging with community and government partners to promote safety, service, and justice.

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The Department of Public Safety's legal authority comes from Minnesota Statutes Chapter 299A (<https://www.revisor.mn.gov/statutes/?id=299A>).

**AT A GLANCE**

The Department of Public Safety's (DPS) mission is serving all communities to build a safer Minnesota. DPS works to protect residents through activities that promote and support prevention, preparedness, response, recovery, education, and enforcement. This is accomplished with a focus on saving lives, providing efficient and effective services, maintaining public trust, and developing strong partnerships.

The Department of Public Safety administers numerous critical functions of government across a wide range of divisions: from providing funds for school safety and emergency services, to fire and murder investigations, and reducing crashes through enforcement and educational programs. The goal of the agency is to deliver empathetic, respectful, timely, and high-quality customer service, whether the interaction is on a snow-packed roadside, with a crime victim, or at a Driver and Vehicle Services counter.

**Factors Impacting Facilities or Capital Programs**

The Department of Public Safety has 10 externally facing divisions, each of which provides services to Minnesotans. However, many of the agency's downtown Saint Paul facilities are difficult for the public and stakeholders to access. Additionally, the Department has outgrown its current lease space, including the BCA headquarters on Maryland Avenue on Saint Paul's East side.

There is an ongoing conversation, both locally and nationally, about policing and community relationships, which speaks to the necessity of building trust that leads to communities that are safe for everyone. As the goals, values, and standards of public safety transform to align with the demands of 21st century policing, we must transform the way we deliver services to be community-centered, inclusive, and accessible.

**Self-Assessment of Agency Facilities and Assets**Southern Minnesota BCA Regional Office and Laboratory

Advances in technology and changes in criminal behavior have made forensic evidence testing an increasingly frequent demand of the State's criminal justice system. Testing of all sexual assault kits is now standard practice, DNA evidence on everything from burglary to homicide cases are required to identify suspects from current crimes to cold cases. Additionally, digital evidence, which was unheard of even a few years ago, is now the basis for charging decisions. Crime trends have shifted and increased over the last decade: methamphetamine has continued to wreak havoc in our communities along with opioid abuse, and internet crimes have added to child abuse and human trafficking cases and must be pursued as we continue to respond to domestic homicides statewide.

An additional facility is needed to meet the needs of Minnesota law enforcement agencies and criminal justice partners. Some examples of the increased demand for services include:

- Evidence submissions for DNA analysis has increased by 200% in the last decade
- Controlled substance submissions have nearly doubled over the last five years
- Requests for analysis of digital media evidence increased from 240 to more than 400 from 2017 to 2020

A BCA facility in southern Minnesota will address a currently underserved geographic area and will reduce delays in evidence testing. With Rochester and Olmstead County recently designated as a High Intensity Drug Trafficking Area (HIDTA), having adequate lab and investigative resources properly located is essential to making sure that we can respond to current community needs and demands.

## BCA Maryland Building Improvements

In 2003, the BCA moved into its current location, which had been constructed specifically to meet the needs of the agency at that time. The BCA is now out of space for staff, even after shrinking all cubicles within its Minnesota Justice Information Services Division to 6x6 cubicles.

Security standards now are significantly different than when the current BCA building was constructed 18 years ago. The threat of terrorism has increased, and new, unique security threats have emerged as the BCA has become a higher profile organization due to its mission and responsibilities. The BCA worked with the U.S. Department of Homeland Security (DHS) to conduct a security assessment of the BCA building. This assessment resulted in numerous security recommendations, identifying perimeter security as the top concern. The audit noted the current fencing was insufficient and did little more than demarcate a boundary line. The recommendation is to increase the height of the fencing and install “outriggers” to enhance the penetration delay of objects and vehicles.

The BCA has taken on many more responsibilities and programs designed to assist law enforcement in our state since 2003. The BCA now has a full Digital Multimedia Evidence Lab, investigates predatory crimes, commands the statewide Internet Crimes Against Children Task Force, and manages the Minnesota Human Trafficking Investigators Task Force. As a result of this expansion of duties, the BCA IT requirements have become more sophisticated. The number of employees has also increased, and the BCA is out of space. The BCA has worked to accommodate the growth, such as the cubicle project noted above, and converting existing meeting room space into office space, as well as other adjustments. The final option available is to finish the build-out of the first floor to meet the space needs of the BCA. The perimeter fence will address a critical deficiency found in the DHS assessment.

## BCA Bemidji Regional Office and Laboratory

Advances in technology and changes in criminal behavior have made forensic evidence testing an increasingly frequent demand of the State’s criminal justice system. Testing of all sexual assault kits is now standard practice, DNA evidence on everything from burglary to homicide cases are required to identify suspects from current crimes to cold cases. Additionally, digital evidence, which was unheard of even a few years ago, is now the basis for charging decisions. Crime trends have shifted and increased over the last decade: methamphetamine has continued to wreak havoc in our communities along with opioid abuse, and internet crimes have added to child abuse and human trafficking cases and must be pursued as we continue to respond to domestic homicides statewide.

The Bemidji regional facility was built in 2001 and has provided exceptional services in support of northern MN criminal justice efforts. However, an expansion of the facility is needed in order to continue providing the cutting-edge law enforcement resources required in northeastern and northwestern Minnesota. Some examples of the increased demand for services include:

- Evidence submissions for DNA analysis has increased by 200% in the last decade
- Controlled substance submissions have nearly doubled over the last five years
- Requests for analysis of digital media evidence increased from 240 to more than 400 from 2017 to 2020

The renovation and expansion project will provide additional space and resources to support the increases in demand for investigatory and laboratory analysis for criminal investigations in the northern region of Minnesota. This project will also increase available training space for use by BCA to provide statutorily required training programs available to law enforcement officers throughout the state, local law enforcement, and for informational sessions to various groups and community members.

## Department of Public Safety and State Patrol Headquarters

The Department of Public Safety is housed in a large multi-level rental complex in downtown Saint Paul. This arrangement leaves the department somewhat separated from community and hard to access. Customer service is key to the success of the department's 10 externally facing divisions. Our community and business partners find getting around the downtown complex and finding the appropriate division challenging, frustrating, and time consuming. Some examples include:

- We hear from victims of crime who have struggled to find the Office of Justice Programs so that they can apply for grants or reparations.
- Each morning, Minnesotans line up at the Driver and Vehicle Services (DVS) office for driver's licenses and knowledge tests. As the agency that issues these important credentials for the residents of the state, we are not able to provide the kind of customer service that a more accessible facility would afford.

Because DPS divisions are not co-located, the current facility is not conducive for the kind of cross-division collaboration that will lead to more efficient delivery of services and a better-coordinated approach to public safety services for Minnesotans.

The department has outgrown its current space and there is limited room for the expansion and growth that DVS requires as we continue to resolve the transaction backlogs resulting from the failed roll out of MNLARS and move into the next era with the Vehicle Title and Registration System (VTRS).

Relocating the Department of Public Safety to the Capitol Complex in a building that is accessible and inclusive will increase the department's visibility, allow the department to host public engagement events, and better serve our customer and business partners.

### **Agency Process for Determining Capital Requests**

Department leadership reviewed pressure points in agency operations that could be alleviated with facility improvements. Those pressure points included having outgrown current space, service demands, complaints from the public and business partners around locating the divisions, and security concerns.

### **Major Capital Projects Authorized in 2020 and 2021**

New State Emergency Operations Center – \$29.545 million

Predesign - Southern Minnesota BCA Regional Office and Laboratory – \$100 thousand

Grants to local jurisdictions for public safety facilities and training – \$20.710 million

## BCA Southern Minnesota Regional Office and Laboratory

**AT A GLANCE****2022 Request Amount:** \$39,200**Priority Ranking:** 1**Project Summary:** The Minnesota Department of Public Safety's Bureau of Criminal Apprehension is requesting \$39,200,000 in state funds to acquire land, design, construct, and equip a new southern Minnesota regional office and laboratory in Mankato, Minnesota.**Project Description**

This project includes the construction of a new, 43,700 square foot regional office and laboratory in Mankato, MN. The new facility will provide investigatory and laboratory analysis for criminal investigations in the southern region of Minnesota and provide a convenient location for law enforcement agencies to access services in a more efficient manner. This project will also increase available training space for use by BCA training, local law enforcement, and for informational sessions to various groups and community members.

**Project Rationale**

The Minnesota Bureau of Criminal Apprehension (BCA) is the state's criminal investigative agency providing law enforcement services, criminal justice records, and forensic laboratory services to all 87 counties within Minnesota as well our other partners at the local, state, and federal levels. Services provided by the BCA include providing investigative assistance in complex criminal investigations, laboratory analysis, criminal history record keeping, and training throughout the state.

In addition to BCA headquarters in Saint Paul and a regional office in Bemidji, the BCA maintains 11 investigative field offices co-located with local law enforcement across Minnesota to provide support to our criminal justice partners. The BCA currently provides forensic services within the Saint Paul and Bemidji offices. The BCA also has an evidence drop off and pick-up facility located in St. Cloud with limited drug testing at that location. Currently there is a resource gap in the southern half of the state including Mankato and the communities in southeastern and southwestern Minnesota.

Crime labs throughout the nation continue to experience dramatic increases in requests for forensic science services. The BCA is no exception to this upward trend and currently are experiencing large backlogs due to the number of requests and reliance on forensic evidence in criminal investigations and court proceedings. The overall demand for forensic testing has increased over the last decade. For example: the demand for DNA analysis has increased steadily every year with an overall 200% increase in the last decade; controlled substance submissions have nearly doubled over the last five years; and requests for analysis of digital media evidence has increased from 240 to more than 400 between 2017 and 2020. The typical turnaround time on a DNA case is currently about 120 days and having a facility in the southern part of the state would help reduce that time dramatically.

Minnesota police chiefs and sheriffs in the southern half of the state continue to face staffing shortages and challenges due to the number trips that they have to make to St. Paul in order to drop off and pick up evidence from the St. Paul lab. In some cases these agencies are driving over 400 miles round trip which is consuming an entire day, sometimes having to do this multiple times in a month. By having a BCA Regional Office located in Mankato, the BCA would be able to accommodate local law enforcement more efficiently by significantly reducing the amount of travel required by their agencies for evidence submission, review, pick-up, and interaction with laboratory, and investigative staff.

The BCA Investigations Division currently has four BCA agents located within the Blue Earth County Sheriff's Office in Mankato. These Agents work closely with all law enforcement agencies within the southern half of the state. Currently, this office lacks an interview room, secure evidence vault, polygraph room, and adequate training space. There is also a current need to expand digital evidence examination but there is no space available to expand these services.

With the recent formation of the Force Investigations Unit, the BCA has shifted resources to southern Minnesota to be more efficient and responsive when requested to investigate an officer involved shooting or use of force case. This unit should remain physically separated from local law enforcement so that there are no conflicts of interest when called upon to investigate these crimes.

The BCA is also statutorily responsible for providing law enforcement training throughout the state of Minnesota. Training for officers within this part of the state is often offered in the metro or other locations requiring travel and overnight lodging. This can be an extreme burden on law enforcement agencies in southern Minnesota that may have limited resources available to them. This facility would provide a location for BCA trainings and reduce the burden to those agencies.

This facility would also allow for the forensic testing of evidence in-house and not require items to be transferred to and from BCA Headquarter in Saint Paul. This facility would also allow specialized investigative functions such as polygraph exams, facial reconstruction, digital evidence examination, audio/video enhancement, 3D Scanner data review and preparation, to be completed within this new facility. It is anticipated that this facility will handle about 6,000 forensic cases annually and examine 12,000 pieces of evidence. This facility will improve turnaround times, which will allow for a more efficient investigative process for local law enforcement and the county attorneys that they work with, which ultimately benefits the victims of crimes.

### **Project Timeline**

Predesign: Completed June 2021

Design: June 2022 to March 2023 (9 months)

Construction: March 2023 to March 2024 (12 months)

Occupancy: June 2024

### **Other Considerations**

None.

### **Impact on Agency Operating Budgets**

This new facility will add some new operating costs associated with new construction, but the majority of the staff operating out of this facility will be relocated from the six investigations field offices in the region and the St. Paul Forensic Laboratory. Additional staffing needs are expected to be minimal at occupancy, but will grow as demand increases. Some of this cost will be offset as the field offices are no longer needed and shut down. The initial impact to the BCA operating budget is approximately \$574,000 annually, including \$314,000 for an assistant lab director and a special agent in charge, \$160,000 for a laboratory processor and administrator, and \$100,000 for operating costs. There will also be lease and utility costs for the facility, but those are unknown at this time. Occupancy is estimated for June 2024, meaning operating costs would likely begin in FY25.

### **Description of Previous Appropriations**

\$100,000 in GO Bonds for project predesign through the 2020 capital budget.

### **Project Contact Person**

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Deputy Superintendent  
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### **Governor's Recommendation**

The Governor recommends \$39.2 million in general obligation bonds for this request.

(\$ in thousands)

## BCA Southern Minnesota Regional Office and Laboratory

## PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2022	FY 2024	FY 2026
<b>State Funds Requested</b>				
General Obligation Bonds	\$ 100	\$ 39,200	\$ 0	\$ 0
<b>Funds Already Committed</b>				
<b>Pending Contributions</b>				
<b>TOTAL</b>	<b>\$ 100</b>	<b>\$ 39,200</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2022	FY 2024	FY 2026
Property Acquisition	\$ 0	\$ 1,500	\$ 0	\$ 0
Predesign Fees	\$ 100	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 1,800	\$ 0	\$ 0
Project Management	\$ 0	\$ 745	\$ 0	\$ 0
Construction	\$ 0	\$ 25,175	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 225	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 5,150	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 4,605	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 100</b>	<b>\$ 39,200</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2022	FY 2024	FY 2026
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 574	\$ 1,148
Operating Budget Impact (FTE)	0.0	4.0	4.0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 39,200	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2026?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

## BCA Maryland Building Improvements

**AT A GLANCE****2022 Request Amount:** \$5,000**Priority Ranking:** 2

**Project Summary:** The Minnesota Department of Public Safety's Bureau of Criminal Apprehension is requesting \$5,000,000 in state funds to finish approximately 7,600 square feet of unfinished space on the first floor of the Minnesota Bureau of Criminal Apprehension building for office and support space, and for building security upgrades, including construction of a perimeter fence.

**Project Description**

The BCA would like to utilize approximately 7,600 square feet of unfinished space on the first floor of its building at 1430 Maryland Avenue in St. Paul for office and support spaces. The area is currently rough graded soil and sand that has been prepped for concrete.

The project would add an additional 10 offices, 36 open workstations, three conference rooms, two storage rooms, two electrical rooms, one kitchenette/break area, restrooms, and necessary security improvements. These security improvements would continue to allow public access to the building while providing greater security to sensitive areas and the employees at our facility.

**Project Rationale**

The Minnesota Bureau of Criminal Apprehension (BCA) is legislatively mandated to provide law enforcement services to all 87 Minnesota counties, as well our other partners at the local, state, and federal levels. Services provided by the BCA include providing investigative assistance in complex proactive and reactive criminal investigations, laboratory analysis, criminal history record keeping, and training throughout the state.

In 2003 the BCA moved into its current location which had been constructed specifically to meet the needs of this agency. This building has had an unfinished space that had initially been planned as a gun range for law enforcement training, and 16 years later that space remains unconstructed.

Since 2003 the BCA has taken on many more responsibilities and programs designed to assist law enforcement in our state. The number of employees has increased significantly over the years and the BCA is out of space. The BCA has converted existing meeting room space into offices and made other adjustments to accommodate this growth. At this point there are no other options other to look at offsite space or finish the empty space within our building.

When the current BCA building was constructed, security standards were not at the current levels they are today. The threat of terrorism has risen and new unique security threats have emerged as

the BCA has become a higher profile organization due to the duties and tasks assigned. The BCA worked with the US Department of Homeland Security to conduct a security assessment of the BCA building. This assessment resulted in numerous security recommendations, of most concern was the perimeter security of the BCA. The audit noted the current fencing was insufficient and did little more than demarcate a boundary line. The recommendation is to increase the height of the fencing and install outriggers to enhance the penetration delay of objects and vehicles. Homeland Security also noted that the BCA currently utilizes bollards to limit vehicle entry, but that the current utilization does not cover all potential intentional or unintentional vehicle entry points.

### **Project Timeline**

July 2022: Projected start date for both projects

December 2022: Projected completion date of fencing project

June 2023: Projected completion date of the space buildout

### **Other Considerations**

Pre-design was completed in FY 2019 using current resources.

### **Impact on Agency Operating Budgets**

DPS-BCA will pay the Department of Administration \$22.05 per square foot for the Maryland location in FY 2023. This project adds approximately 7,600 square feet of new finished space. This additional square footage at the FY 2023 rate will cost an estimated \$168,000 more per year. Occupancy is estimated for June 2023, meaning operating costs will likely first be fully realized in FY24.

### **Description of Previous Appropriations**

None.

### **Project Contact Person**

Jeff Hansen

Deputy Superintendent

651-793-7044

Jeff.Hansen@state.mn.us

### **Governor's Recommendation**

The Governor recommends \$5 million in general obligation bonds for this request.

**Public Safety**

**Project Detail**

(\$ in thousands)

**BCA Maryland Building Improvements**

**PROJECT FUNDING SOURCES**

Funding Source	Prior Years	FY 2022	FY 2024	FY 2026
<b>State Funds Requested</b>				
General Obligation Bonds	\$ 0	\$ 5,000	\$ 0	\$ 0
<b>Funds Already Committed</b>				
<b>Pending Contributions</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 5,000</b>	<b>\$ 0</b>	<b>\$ 0</b>

**TOTAL PROJECT COSTS**

Cost Category	Prior Years	FY 2022	FY 2024	FY 2026
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 396	\$ 0	\$ 0
Project Management	\$ 0	\$ 64	\$ 0	\$ 0
Construction	\$ 0	\$ 3,477	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 12	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 643	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 408	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 5,000</b>	<b>\$ 0</b>	<b>\$ 0</b>

**IMPACT ON STATE OPERATING COSTS**

Cost Category	FY 2022	FY 2024	FY 2026
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 336	\$ 336
Operating Budget Impact (FTE)	0.0	0.0	0.0

**SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS**

	Amount	Percent of Total
General Fund	\$ 5,000	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2026?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

## Minnesota State Patrol and Department of Public Safety Headquarters Predesign

**AT A GLANCE****2022 Request Amount:** \$600**Priority Ranking:** 3**Project Summary:** The Minnesota Department of Public Safety is requesting \$600 thousand in state funds for the predesign of a new headquarters building for the Minnesota State Patrol and the Department of Public Safety**Project Description**

This project request would provide a predesign for a new community based headquarters facility. The new facility will provide office space and associated parking for the majority of the agency's operational divisions, four agency support divisions, and will include space for the Minnesota Board of Fire Fighter Training and Education and the Office of State Safety Oversight. The project will also provide a commercial street level use with a Driver and Vehicle Services public counter. This request also includes the projected out year funding for the design and construction of the building.

**Project Rationale**

The new facility will increase visibility and improve access for our citizens and business partners who rely on the services provided by our divisions for enforcement, education, licensing, and justice services. The project will result in the relocation of our agency within the Capitol Complex, where the department is responsible for providing safety, security, and emergency response services, allow for greater control over facility management and space planning overall, address our needs with an eye to the future of the agency, and provide improved opportunities to contribute towards the statewide sustainability goals.

The Minnesota State Patrol and the Department of Public Safety are currently housed in a large multi-level rental complex in downtown Saint Paul. The divisions within our agency are not adjacent to each other and are located throughout eight floors and two buildings (Town Square and the Bremer tower). This type of decentralization is not effective for cross division collaboration. There are increased security concerns due to numerous entrances and exits throughout our lease spaced. There is significant confusion to our customers and business partners who are attempting to conduct business within our facility. In addition, our agency has outgrown the current space and there is limited room for expansion and growth.

The Department of Public Safety has several public facing operational divisions including the Minnesota State Patrol, Alcohol and Gambling Enforcement, Driver and Vehicle Services, Fire Marshal, Pipeline Safety, and Office of Justice Programs. There is no ability in the current leased space to make the public aware of our location within the leased space, or help in educating the public that the divisions are part of a larger organization. This lack of understanding of the work of the Department of Public Safety increases barriers that Minnesotans face in accessing services, and

hinders our recruitment and public engagement efforts. Being housed in a single location on the Capitol Complex will increase the department's visibility to the public and allow for the department to host public engagement events.

**Project Timeline**

Pre-design: Summer 2022 – Fall 2023

**Other Considerations**

Inherent in the building design and co-location of DPS services is the State of Minnesota and Department of Public Safety's commitment to addressing racial, gender and disability disparities. The new DPS headquarters will be accessible and inclusive. The diversity of customer experiences will be centered in the design of public-facing spaces. DPS and architects will engage with residents to learn what service and accessibility details should be considered so that all customers and State employees feel that they are safe and welcome in the new headquarters building.

**Impact on Agency Operating Budgets**

This project is for pre-design only and will have no impact on operating budgets. Once built, DPS will move from its current location in downtown St. Paul, and the Minnesota State Patrol will be able to relocate additional staff and functions from various locations across the metro. It is unknown what the specific impacts to operating budgets may be at this time.

**Description of Previous Appropriations**

None

**Project Contact Person**

Katie Mae Knutson  
Legislative Director  
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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

(\$ in thousands)

## Minnesota State Patrol and Department of Public Safety Headquarters Predesign

## PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2022	FY 2024	FY 2026
<b>State Funds Requested</b>				
General Obligation Bonds	\$ 0	\$ 600	\$ 0	\$ 0
<b>Funds Already Committed</b>				
<b>Pending Contributions</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 600</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2022	FY 2024	FY 2026
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 600	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 0	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 600</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2022	FY 2024	FY 2026
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 600	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Pre-design Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for pre-design?	Yes
Has the pre-design been submitted to the Department of Administration?	No
Has the pre-design been approved by the Department of Administration?	No
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	N/A
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	N/A
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	N/A
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	N/A
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	N/A
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2026?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

### BCA Bemidji Regional Office and Laboratory Expansion

#### AT A GLANCE

<b>2022 Request Amount:</b>	\$0
<b>Priority Ranking:</b>	4
<b>Project Summary:</b>	The Minnesota Department of Public Safety's Bureau of Criminal Apprehension is requesting \$36,064,000 in state funds to renovate and expand the Bemidji Regional Facility located in Bemidji, MN.

#### Project Description

This project includes renovating the 26,000 square foot Bemidji Regional Office and Forensic Science Laboratory and a 27,000 square foot expansion. The renovation and expansion project will provide additional space and resources to support the increases in demand for investigatory and laboratory analysis for criminal investigations in the northern region of Minnesota. This project will also increase available training space for use by BCA training, local law enforcement, and for informational sessions to various groups and community members.

#### Project Rationale

The Minnesota Bureau of Criminal Apprehension (BCA) is the state's criminal investigative agency providing law enforcement services, criminal justice records, and forensic laboratory services to all 87 counties within Minnesota as well our other partners at the local, state, and federal levels. Services provided by the BCA include providing investigative assistance in complex criminal investigations, laboratory analysis, criminal history record keeping, and training throughout the state.

In addition to BCA headquarters in Saint Paul and a regional office in Bemidji, the BCA maintains 11 investigative field offices co-located with local law enforcement across Minnesota to provide support to our criminal justice partners. The BCA currently provides forensic services within the Saint Paul and Bemidji offices. The BCA also has an evidence drop off and pick-up facility located in St. Cloud with limited drug testing at that location. Currently there is a resource gap in the southern half of the state including Mankato and the communities in southeastern and southwestern Minnesota.

The Bemidji regional facility was built in 2001 with the goal to provide equitable services and response times to those served in the northern portion of the state. Over the past 20 years, this facility has provided exceptional services in support of northern MN criminal justice efforts. However, the existing facility is no longer adequate to address the needs of the region as the service demands continue to increase in volume and complexity. An expansion of the existing facility is needed in order to continue providing the cutting edge law enforcement resources required in the communities in northeastern and northwestern Minnesota.

The BCA Bemidji Regional Office opened its doors in October of 2001 and included a forensic services laboratory and an investigations division. When it opened, the forensic laboratory was staffed with

less than 10 full time employees (FTE) and has since grown to 20 FTEs who provide forensic analysis in firearms, latent prints, biology, chemistry, and crime scene response. The demand for forensic services on this laboratory has more than tripled over the past 15 years – there were about 5,060 items submitted in 2003 and more than 14,200 in 2018. The addition of Rapid DNA technology and Digital and Multimedia Evidence (DME) analysis capabilities, as well as increased expedited evidence screening services have further challenged the limited space that is currently available for the vast array of services offered to law enforcement. In order to keep up with growing service demands, BCA projects that staff size will need to double in the next 20 years, but the BCA has maximized the use of this facility and there is no more room to grow. One example of the lack of space includes the recent retrofitting of a windowless storage closet in order to house the recently added DME section of the laboratory, which includes workspace for two digital media evidence (DME) analysts and their equipment.

Crime labs throughout the nation continue to experience dramatic increases in requests for forensic science services. The BCA is no exception to this upward trend and currently are experiencing large backlogs due to the number of requests and reliance on forensic evidence in criminal investigations and court proceedings. The overall demand for forensic testing has increased over the last decade. For example: the demand for DNA analysis has increased steadily every year with an overall 200% increase in the last decade; controlled substance submissions have nearly doubled over the last five years; and requests for analysis of digital media evidence has increased from 240 to more than 400 between 2017 and 2020. The typical turnaround time on a DNA case is currently about 120 days and having a facility in the southern part of the state would help reduce that time dramatically.

Expansion of the current facility would allow for more efficient deployment of services and provide support for the needed expansions to address current and future caseloads. This will improve turnaround times, which will allow for a more efficient investigative process for local law enforcement and the county attorneys that they work with, which ultimately benefits the victims of crimes.

The BCA Investigations Division currently has ten special agents located in the Bemidji regional office. These agents work closely with all law enforcement agencies in the northern portion of the state. Currently, this office lacks an interview room, secure evidence vault, polygraph room, and adequate training space. There is a need to expand digital evidence examination, but there is no space available to expand these services. This facility would also allow specialized investigative functions such as polygraph exams, facial reconstruction, digital evidence examination, audio/video enhancement, 3D Scanner data review and preparation, to be completed within this new facility.

With the recent formation of the Force Investigations Unit, the BCA has shifted resources to northern Minnesota to be more efficient and responsive when requested to investigate an officer involved shooting or use of force case. This unit should remain physically separated from local law enforcement so that there are no conflicts of interest when called upon to investigate these crimes.

The BCA is also statutorily responsible for providing law enforcement training throughout the state of Minnesota. Although the Bemidji regional facility has some training space, it is too small for most training classes. With few exceptions, training for officers within this part of the state is often offered in the metro or other locations requiring travel and overnight lodging. Predesign planning of Bemidji

Facility expansion includes a significant increase in space allotted for training activities. By expanding BCA training opportunities, the BCA would be able to accommodate local law enforcement more efficiently by significantly reducing costs associated with lodging, drive time, and duty backup coverage associated with required continuing education.

### **Project Timeline**

Predesign: Completed June 2021

Design: June 2024 to March 2025 (9 months)

Construction: March 2025 to March 2026 (12 months)

Occupancy: June 2026

### **Other Considerations**

#### **Impact on Agency Operating Budgets**

This expansion project will add much needed capacity in the northern region, and any additional staff operating out of this facility in the short term will be relocated from the six investigations field offices in the region and the St. Paul Forensic Laboratory. There may be some operating cost increases, for example lab supplies, but some of this cost will be offset as field offices are no longer needed and shut down. The lease purchase revenue bonds that were originally used to build this facility were recently paid off and the Department of Administration (Admin) is in the process of taking over custodial control of the current facility. Admin is developing a new lease rate for the facility (other rates are \$22.05 for DPS) and this expansion project will add new space that will be charged at the forthcoming rate.

#### **Description of Previous Appropriations**

#### **Project Contact Person**

Jeff Hansen  
Deputy Superintendent  
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#### **Governor's Recommendation**

No recommendation is made as this is not a 2022 request.

## Public Safety

## Project Detail

(\$ in thousands)

## BCA Bemidji Regional Office and Laboratory Expansion

## PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2022	FY 2024	FY 2026
<b>State Funds Requested</b>				
General Obligation Bonds	\$ 0	\$ 0	\$ 36,064	\$ 0
<b>Funds Already Committed</b>				
<b>Pending Contributions</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 36,064</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2022	FY 2024	FY 2026
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 70	\$ 0
Design Fees	\$ 0	\$ 0	\$ 1,700	\$ 0
Project Management	\$ 0	\$ 0	\$ 900	\$ 0
Construction	\$ 0	\$ 0	\$ 23,380	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 200	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 1,815	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 7,999	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 0</b>	<b>\$ 36,064</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2022	FY 2024	FY 2026
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 0	
User Financing	\$ 0	

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

<b>Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?</b>	No
<b>Pre-design Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for pre-design?	Yes
Has the pre-design been submitted to the Department of Administration?	Yes
Has the pre-design been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	N/A
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2026?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A